Support for peacebuilding and conflict prevention under the other EU external financing instruments

An overview

Friday 11 April 2014
Key Message

Definitely Maybe

• Regulations establishing the other EU external financing instruments do include references to peacebuilding and conflict prevention so it is legally possible for the EU to support them.

• However, whether or not it decides to do so will depend on political decisions.
EPLO’s overall recommendations on the EU Multiannual Financial Framework 2014-2020

- Increase budget for EU external action (Heading 4)
- Increase budgets of Instrument for Stability (IfS), Development Cooperation Instrument (DCI), European Neighbourhood Instrument (ENI), Instrument for Pre-accession Assistance (IPA) and European Instrument for Democracy and Human Rights (EIDHR)
- Simplify the rules and procedures for the programming and delivery of EU assistance
EPLO’s overall recommendations on the EU Multiannual Financial Framework 2014-2020 (Continued)

• Include peacebuilding and conflict prevention as objectives to be pursued under all relevant EU external financing instruments

• Include a clear commitment to conflict sensitivity and the use of conflict assessments in all relevant EU external financing instruments
Instrument contributing to Stability and Peace (IcsP)

- Increase overall budget
- Extend duration of Exceptional Assistance Measures
- Possibility for second Exceptional Assistance Measure
- 70% of budget for Article 3 (Assistance in response to situations of crisis or emerging crisis to prevent conflicts)
- Increase proportion of budget for Article 4 (Assistance for conflict prevention, crisis preparedness and peace-building)
Development Cooperation Instrument (DCI)

- Peace is **not** included in Article 2 (Objectives and eligibility criteria)

- Article 3 (General principles):
  
  ‘(…) conflict prevention, (…) shall be mainstreamed, where relevant’

- Article 5 (Geographic programmes):
  
  ‘3(c)(iv) development and security, including conflict prevention’
• Article 12 (Programming for countries and regions in crisis, post-crisis or situations of fragility):

‘When drawing up the programming documents for countries and regions in crisis, post-crisis or situations of fragility or prone to natural disasters, due account shall be taken of the vulnerability, special needs and circumstances of the countries and regions concerned.

Proper attention should be given to conflict prevention, State and peace building, post-conflict reconciliation and reconstruction measures, as well as to the role of women and the rights of children in those processes.’
ANNEX I (AREAS OF COOPERATION UNDER GEOGRAPHIC PROGRAMMES)

A (COMMON AREAS OF COOPERATION UNDER GEOGRAPHIC PROGRAMMES)

II.(d) Development and security, including conflict prevention

(i) addressing the root causes of conflict, including poverty, degradation, exploitation and unequal distribution and access to land and natural resources, weak governance, human rights abuses and gender inequality as a means of supporting conflict prevention and resolution and peace building;
(ii) promoting dialogue, participation and reconciliation with a view to promoting peace and preventing outbreaks of violence, in accordance with international best practice;

(iii) fostering cooperation and policy reform in the fields of security and justice, the fight against drugs and other trafficking, including trafficking in human beings, corruption and money laundering.”
DCI (5)

- B (SPECIFIC AREAS OF COOPERATION PER REGION)

I. Latin America

‘(g) addressing the security-development nexus’

III. North and South East Asia

‘(1)(f) supporting the efforts in the region to enhance democracy, the rule of law and citizen security, including through justice and security sector reform, and the promotion of inter-ethnic and inter-faith dialogue and peace processes;’
V. Middle East:

‘(f) promoting good neighbourly relations, regional cooperation, dialogue and integration, including with countries covered by the European Neighbourhood Instrument and the Gulf States covered by the Partnership Instrument and other Union instruments by supporting integration efforts within the region, (…’)
ANNEX III (AREAS OF COOPERATION UNDER THE PAN-AFRICAN PROGRAMME):

‘The programme shall in particular provide support in the following areas of partnership:

(a) peace and security

(...)’
European Neighbourhood Instrument (ENI)

- Article 1 (General objective and scope):

‘This Regulation establishes a European Neighbourhood Instrument (ENI) with a view to advancing further towards an area of shared prosperity and good neighbourliness involving the Union and the countries and territories listed in Annex I (‘the partner countries’) by developing a special relationship founded on cooperation, peace and security, mutual accountability and a shared commitment to the universal values of democracy, the rule of law and respect for human rights in accordance with the TEU.’
• Article 2 (Specific objectives of Union support):

‘2. Union support under this Regulation shall target in particular:

(...) 

(e) promoting confidence-building, good neighbourly relations and other measures contributing to security in all its forms and the prevention and settlement of conflicts, including protracted conflicts;

(...)’
ANNEX II (Priorities for Union support under this Regulation):

‘1. Union support at bilateral level shall, as appropriate, address, inter alia, the following priorities:

(...)

- confidence-building and other measures contributing to the prevention and settlement of conflicts, including support to affected populations and reconstruction.’
‘2. Union support at multi-country level shall, as appropriate, address, inter alia, the following priorities:

(…)

- confidence-building and other measures contributing to the prevention and settlement of conflicts.’
Instrument for Pre-accession Assistance (IPA II)

- **Article 1 (General objective):**
  
  ‘IPA II shall contribute to stability, security and prosperity in [8 countries covered]’

- **Article 2 (Specific objectives):**
  
  ‘1.(a)(iii) regional cooperation and good neighbourly relations;’

  ‘1.(a)(iv) promotion of reconciliation, peace-building and confidence-building measures;’
European Instrument for Democracy and Human Rights (EIDHR)

• Article 2 (Scope)

‘1.(a)(ix) supporting measures to facilitate peaceful conciliation between segments of societies, including support for confidence-building measures relating to human rights and democratisation;’

‘1.(d)(iv) by promoting the peaceful outcome of electoral processes, the reduction of electoral violence and the acceptance of credible results by all segments of society.’
Next steps

- Briefing note on support for peacebuilding in new EU external financing instruments
- Civil Society Dialogue Network Funding Instruments Meeting on support for peacebuilding and conflict prevention under the other EU external financing instruments*
- Monitoring programming of other EU external financing instruments

* Subject to approval by the Civil Society Dialogue Network Project Oversight Group
Thanks for your attention!

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